O.K.L.ATH.O.M.A


STATE AUDITOR \& INSPECTOR

## GRADY COUNTY

## Financial Report

For the fiscal year ended June 30, 2022

# Cindy Byrd, CPA 

## GRADY COUNTY, OKLAHOMA FINANCIAL STATEMENT AND INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2022

This publication, issued by the Oklahoma State Auditor and Inspector's Office as authorized by 19 O.S. § 171, has not been printed, but is available on the agency's website (www.sai.ok.gov) and in the Oklahoma Department of Libraries Publications Clearinghouse Digital Prairie Collection (http://digitalprairie.ok.gov/cdm/search/collection/audits/) pursuant to 65 O.S. § 3-114.

February 20, 2024

TO THE CITIZENS OF
GRADY COUNTY, OKLAHOMA
Transmitted herewith is the audit of Grady County, Oklahoma for the fiscal year ended June 30, 2022. The audit was conducted in accordance with 19 O.S. § 171.

A report of this type can be critical in nature. Failure to report commendable features in the accounting and operating procedures of the entity should not be interpreted to mean that they do not exist.

The goal of the State Auditor and Inspector is to promote accountability and fiscal integrity in state and local government. Maintaining our independence as we provide this service to the taxpayers of Oklahoma is of utmost importance.

We wish to take this opportunity to express our appreciation for the assistance and cooperation extended to our office during our engagement.

This report is a public document pursuant to the Oklahoma Open Records Act (51 O.S. § 24A. 1 et seq.) and shall be open to any person for inspection and copying.

Sincerely,

## Board of County Commissioners

District 1 - Mike Walker
District 2 - Kirk Painter
District 3 - Ralph Beard

## County Assessor

Bari Firestone

## County Clerk

Jill Locke

## County Sheriff

Jim Weir

## County Treasurer

Robin Burton
Court Clerk
Lisa Hannah

## District Attorney

Jason Hicks

## TABLE OF CONTENTS

## FINANCIAL SECTION

Report of State Auditor and Inspector ..................................................................................................... 1
Financial Statement:
Statement of Receipts, Disbursements, and Changes in Cash Balances-Regulatory Basis ................. 4
Notes to the Financial Statement....................................................................................................... 5

SUPPLEMENTARY INFORMATION
Comparative Schedule of Expenditures-Budget and Actual—Budgetary Basis—General Fund...... 13
Comparative Schedule of Expenditures—Budget and Actual—Budgetary Basis—Health Fund........ 14
Note to Supplementary Information ................................................................................................ 15
Schedule of Expenditures of Federal Awards .................................................................................. 16
Notes to the Schedule of Expenditures of Federal Awards ............................................................... 17

## INTERNAL CONTROL AND COMPLIANCE SECTION

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance With
Government Auditing Standards............................................................................................................. 18
Independent Auditor's Report on Compliance for Each Major Federal Program
and Report on Internal Control Over Compliance Required by the Uniform Guidance............................ 20
Schedule of Findings and Questioned Costs........................................................................................... 24
Appendix A: Corrective Action Plan (Prepared by County Management)............................................... 34
Appendix B: Summary Schedule of Prior Audit Findings (Prepared by County Management) ................ 37

FINANCIAL SECTION

## Independent Auditor's Report

## TO THE OFFICERS OF <br> GRADY COUNTY, OKLAHOMA

## Report on the Audit of the Financial Statement

## Opinion

We have audited the total-all county funds on the accompanying regulatory basis Statement of Receipts, Disbursements, and Changes in Cash Balances of Grady County, Oklahoma, as of and for the year ended June 30, 2022, and the related notes to the financial statement.

## Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the regulatory basis total receipts, disbursements, and changes in cash balances for all county funds of Grady County, as of and for the year ended June 30, 2022, in accordance with the financial reporting provisions of Title 19 O.S. § 171 of Oklahoma Statutes described in Note 1.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles (U.S. GAAP) section of our report, the financial statement referred to above does not present fairly, in accordance with U.S. GAAP, the financial position of Grady County as of June 30, 2022, or changes in financial position for the year then ended.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards (Government Auditing Standards), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statement section of our report. We are required to be independent of Grady County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis of our audit opinions.

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statement is prepared by Grady County using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than U.S. GAAP to meet the requirements of the State of Oklahoma. The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 1 and U.S. GAAP, although not reasonably determinable, are presumed to be material and pervasive.

## Responsibilities of Management for the Financial Statement

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the regulatory basis of accounting prescribed or permitted by Oklahoma state law, and for determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statement, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Grady County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statement.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statement, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statement.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Grady County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statement.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Grady County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the total of all county funds on the financial statement. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and the remaining supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statement.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in the audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards and the remaining supplementary information is fairly stated, in all material respects, in relation to the financial statement.

## Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 16, 2024, on our consideration of Grady County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Grady County's internal control over financial reporting and compliance.


CINDY BYRD, CPA
OKLAHOMA STATE AUDITOR \& INSPECTOR

January 16, 2024

## REGULATORY BASIS FINANCIAL STATEMENT

# GRADY COUNTY, OKLAHOMA <br> STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BALANCES-REGULATORY BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2022 

|  |  | Beginning h Balances ly 1, 2021 |  | Receipts Apportioned |  | ransfers |  | ansfers Out |  | bursements |  | Ending h Balances e 30,2022 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| County Funds: |  |  |  |  |  |  |  |  |  |  |  |  |
| County General | \$ | 9,202,192 | \$ | 11,073,974 | \$ | 31,689 | \$ | 31,000 | \$ | 9,257,014 | \$ | 11,019,841 |
| County Highway |  | 10,824,310 |  | 23,977,555 |  | - |  | - |  | 15,141,441 |  | 19,660,424 |
| Health |  | 2,488,628 |  | 1,332,149 |  | - |  | - |  | 446,978 |  | 3,373,799 |
| County Sinking |  | 2 |  | - |  | - |  |  |  | - |  | 2 |
| 911 Phone Fees |  | 308,716 |  | 888,142 |  | - |  |  |  | 763,354 |  | 433,504 |
| Treasurer Resale Property |  | 1,952,478 |  | 369,479 |  | 37,418 |  | - |  | 343,529 |  | 2,015,846 |
| Treasurer Mortgage Tax |  | 37,687 |  | 14,495 |  | - |  | - |  | 2,502 |  | 49,680 |
| County Clerk Lien Fee |  | 320,332 |  | 82,362 |  | 15,000 |  | 15,000 |  | 107,015 |  | 295,679 |
| County Clerk Preservation |  | 384,505 |  | 206,151 |  | - |  | - |  | 15,316 |  | 575,340 |
| Assessor Revolving Fee |  | 16,675 |  | 5,282 |  | - |  | - |  | 4,303 |  | 17,654 |
| Assessor Visual Inspection |  | 190 |  | - |  | - |  | - |  | - |  | 190 |
| Sheriff Service Fee |  | 220,041 |  | 305,899 |  | - |  | - |  | 303,002 |  | 222,938 |
| Sheriff Training |  | 79 |  | - |  | - |  | - |  | - |  | 79 |
| County Donations |  | 1,813 |  | 62,026 |  | 16,000 |  | 16,000 |  | 49,718 |  | 14,121 |
| Sheriff Drug Forfeiture |  | 577 |  | 10,937 |  | - |  | - |  | 337 |  | 11,177 |
| Sheriff Drug Buy |  | 473 |  | 1,500 |  | - |  | - |  | 1,472 |  | 501 |
| Littering Reward Court Clerk |  | 1,315 |  | 100 |  | - |  | - |  | - |  | 1,415 |
| Court Clerk Payroll |  | 4,807 |  | 196,708 |  | - |  | - |  | 194,047 |  | 7,468 |
| Sales Tax - Grady Memorial |  | 160,432 |  | 2,094,300 |  | - |  | - |  | 2,060,503 |  | 194,229 |
| Sales Tax - Fire Departments |  | 2,430,024 |  | 1,264,542 |  | - |  | - |  | 999,913 |  | 2,694,653 |
| Sales Tax - Senior Citizens |  | 2,747,651 |  | 1,183,372 |  | - |  | - |  | 1,234,328 |  | 2,696,695 |
| Sales Tax - EMS |  | 20,847 |  | 272,141 |  | - |  | - |  | 267,749 |  | 25,239 |
| Sales Tax - Fairgrounds |  | 181,277 |  | 2,366,440 |  | - |  | - |  | 2,328,249 |  | 219,468 |
| GCEMA Local Emergency Planning Commission |  | 6,242 |  | 1,000 |  | - |  | - |  | 1,457 |  | 5,785 |
| Use Tax |  | 2,161,130 |  | 912,005 |  | - |  | - |  | 658,776 |  | 2,414,359 |
| County Bridge and Road Improvement |  | 880,904 |  | 677,395 |  | - |  | - |  | 548,812 |  | 1,009,487 |
| Medical Reserve Corps Grant |  | 5,055 |  | 5,000 |  | - |  | - |  | - |  | 10,055 |
| Equitable Sharing - DOJ (County Sheriff) |  | 29,195 |  | 17,719 |  | - |  | - |  | 4,470 |  | 42,444 |
| Rural Economic Action Plan Revolving |  | 41,750 |  | - |  | - |  | - |  | 41,721 |  | 29 |
| Safe Oklahoma Grant |  |  |  | 40,990 |  | - |  | - |  | 40,990 |  | - |
| America Rescue Plan |  | 5,422,550 |  | 5,427,711 |  | - |  | - |  | 2,786,234 |  | 8,064,027 |
| Safe Room Grant |  | - |  | 26 |  | - |  | - |  | 26 |  | - |
| Total - All County Funds | \$ | 39,851,877 | \$ | 52,789,400 | \$ | 100,107 | \$ | 62,000 | \$ | 37,603,256 | \$ | 55,076,128 |

The notes to the financial statement are an integral part of this statement.

## 1. Summary of Significant Accounting Policies

## A. Reporting Entity

Grady County is a subdivision of the State of Oklahoma created by the Oklahoma Constitution and regulated by Oklahoma Statutes.

The accompanying financial statement presents the receipts, disbursements, and changes in cash balances of the total of all funds under the control of the primary government. The general fund is the county's general operating fund, accounting for all financial resources except those required to be accounted for in another fund, where its use is restricted for a specified purpose. Other funds established by statute and under the control of the primary government are also presented.

The County Treasurer collects and remits material amounts of intergovernmental revenues and ad valorem tax revenue for other budgetary entities, including emergency medical service districts, school districts, and cities and towns. The cash receipts and disbursements attributable to those other entities do not appear in funds on the County's financial statement; those funds play no part in the County's operations. Any trust or agency funds maintained by the County are not included in this presentation.

## B. Fund Accounting

The County uses funds to report on receipts, disbursements, and changes in cash balances. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Following are descriptions of the county funds included within the financial statement:
County General - accounts for the general operations of the government.
County Highway - accounts for state, local, and miscellaneous receipts and disbursements for the purpose of constructing and maintaining county roads and bridges.

Health - accounts for ad valorem tax collections and fees for services collected and disbursements are made to operate the County Health Department.

County Sinking - accounts for the payment of interest and principal on the matured portion of long-term bonded debt and civil judgments. Debt service receipts are derived generally from a special ad valorem tax levy and from interest earned on investments of cash not immediately required for debt service payments. There is currently no long-term debt.

911 Phone Fees - accounts for the collection of fees imposed on the residents within the boundaries of Grady County from the telephone company and to be disbursed for maintaining an emergency telephone system.

Treasurer Resale Property - accounts for the collection of interest and penalties on delinquent taxes and disbursement of funds as restricted by state statute.

Treasurer Mortgage Tax - accounts for the collection of fees by the Treasurer for mortgage tax certificates and the disbursement of the funds as restricted by state statute.

County Clerk Lien Fee - accounts for lien fee collections and disbursement of funds as restricted by state statute.

County Clerk Preservation - accounts for fees collected for instruments filed in the county Clerk's office and disbursements of funds as restricted by state statute for preservation of records.

Assessor Revolving Fee - accounts for the collection of fees for copies and disbursement of funds as restricted by state statute.

Assessor Visual Inspection - accounts for the collection and disbursement of monies by the Assessor as restricted by state statute for the visual inspection program.

Sheriff Service Fee - accounts for the collection of sheriff process service fees to be disbursed as restricted by state statute, the collection of funding from the State Department of Corrections and local police department to be disbursed as restricted by state statute, fees collected through the courts to be disbursed for administrative expenses and supervision of offenders, and for fees collected through the courts to be disbursed for courthouse security.

Sheriff Training - accounts for the collection of proceeds from the sale of unclaimed property and the disbursement of funds restricted by state statute,

County Donations - accounts for donations to the County for specified projects as restricted by resolution approved by the Board of County Commissioners.

Sheriff Drug Forfeiture - accounts for proceeds from forfeited drug cases and disbursed for drug enforcement.

Sheriff Drug Buy - accounts for monies received from forfeitures and disbursed for drug enforcement.

Littering Reward Court Clerk - accounts for monies received from donations and expended for information that leads to the capture of those illegally dumping trash.

Court Clerk Payroll - accounts for funds collected by the Court Clerk and disbursed for payroll of the Court Clerk's employees.

Sales Tax - Grady Memorial - accounts for the collection of sales tax revenue which is used for the construction, support, and operation of health care facilities, equipment, and services serving the residents of Grady County.

Sales Tax - Fire Departments - accounts for the collection of sales tax revenue which is used for operation and maintenance of 20 (twenty) fire departments in Grady County.

Sales Tax - Senior Citizens - accounts for the collection of sales tax revenue which is used for operation and maintenance of 7 (seven) senior nutrition centers in Grady County.

Sales Tax - EMS - accounts for the collection of sales tax revenue which is used for support of Rush Springs and Tuttle EMS.

Sales Tax - Fairgrounds - accounts for the collection of sales tax revenue which is used for renovation and maintenance and operation of the county fairgrounds.

GCEMA Local Emergency Planning Commission - accounts for monies received from the Department of Homeland Security and disbursed on computer equipment for the Emergency Management Office.

Use Tax - accounts for monies received from the Oklahoma Tax Commission. $50 \%$ of collections are disbursed to Grady Memorial Hospital and $50 \%$ of collections to Grady County for Capital Improvements to the courthouse.

County Bridge and Road Improvement - accounts for state receipts and disbursements for the improvement of county roads and bridges.

Medical Reserve Corps Grant - accounts for monies received by the Grady County Health Department and disbursed as restricted by grant agreement.

Equitable Sharing - DOJ (County Sheriff) - accounts for monies received from the Department of Justice from the sale of property seized by law enforcement as ordered by the court. The fund is used for law enforcement purposes and/or drug prevention and eradication.

Rural Economic Action Plan Revolving - accounts for monies received from the State of Oklahoma for the purpose of economic development.

Safe Oklahoma Grant - accounts for grant monies received from a state grant and expended for radios, tag reader, and body cameras for the County Sheriff's office.

American Rescue Plan Act - accounts for monies received from the United States Department of Treasury and disbursed for responding to the COVID-19 public health emergency and its negative economic impact, premium pay to eligible workers, the provision of government services to the extent of the reduction in revenue due to the COVID-19 public health
emergency, and investments in water, sewer, and broadband infrastructure as restricted by federal requirements.
$\underline{\text { Safe Room Grant - accounts for grant monies received and disbursed as restricted by grant }}$ agreement.

## C. Basis of Accounting

The financial statement is prepared on a basis of accounting wherein amounts are recognized when received or disbursed. This basis of accounting differs from accounting principles generally accepted in the United States of America (U.S. GAAP), which require revenues to be recognized when they become available and measurable or when they are earned, and expenditures or expenses to be recognized when the related liabilities are incurred. This regulatory basis financial presentation is not a comprehensive measure of economic condition or changes therein.

Title 19 O.S. § 171 allows Oklahoma counties to present their financial statement in accordance with U.S. GAAP or on a regulatory basis. The County has elected to present their financial statement on a regulatory basis in conformity with Title 19 O.S. § 171, which specifies the format and presentation of such regulatory basis financial statements: county governments (primary only) are required to present their financial statements on a fund basis format with, at a minimum, the general fund and all other county funds, which represent ten percent or greater of total county revenue with all other funds included in the audit presented in the aggregate in a combining statement. However, the County has elected to present all funds included in the audit in the Statement of Receipts, Disbursements, and Changes in Cash Balances-Regulatory Basis.

## D. Budget

Under current Oklahoma Statutes, a general fund and a county health department fund are the only funds required to adopt a formal budget. On or before the first Monday in July of each year, each officer or department head submits an estimate of needs to the governing body. The budget is approved for the respective fund by office, or department and object. The County Board of Commissioners may approve changes of appropriations within the fund by office or department and object. To increase or decrease the budget by fund requires approval by the County Excise Board.

## E. Cash and Investments

For the purposes of financial reporting, "Ending Cash Balances, June 30" includes cash and cash equivalents and investments as allowed by statutes. The County pools the cash of its various funds in maintaining its bank accounts. However, cash applicable to a particular fund is readily identifiable on the County's books. The balance in the pooled cash accounts is available to meet current operating requirements.

GRADY COUNTY, OKLAHOMA<br>NOTES TO THE FINANCIAL STATEMENT<br>FOR THE FISCAL YEAR ENDED JUNE 30, 2022

State statutes require financial institutions with which the County maintains funds to deposit collateral securities to secure the County's deposits. The amount of collateral securities to be pledged is established by the County Treasurer; this amount must be at least the amount of the deposit to be secured, less the amount insured (by, for example, the FDIC).

The County Treasurer has been authorized by the County's governing board to make investments. Allowable investments are outlined in statutes 62 O.S. § 348.1 and § 348.3.

All investments must be backed by the full faith and credit of the United States Government, the Oklahoma State Government, fully collateralized, or fully insured. All investments as classified by state statute are nonnegotiable certificates of deposit. Nonnegotiable certificates of deposit are not subject to interest rate risk or credit risk.

## 2. Ad Valorem Tax

The County's property tax is levied each October 1 on the assessed value listed as of January 1 of the same year for all real and personal property located in the County, except certain exempt property. Assessed values are established by the County Assessor within the prescribed guidelines established by the Oklahoma Tax Commission and the State Equalization Board. Title 68 O.S. § 2820.A. states, ". . . Each assessor shall thereafter maintain an active and systematic program of visual inspection on a continuous basis and shall establish an inspection schedule which will result in the individual visual inspection of all taxable property within the county at least once each four (4) years."

Taxes are due on November 1 following the levy date, although they may be paid in two equal installments. If the first half is paid prior to January 1, the second half is not delinquent until April 1. The County Treasurer, according to the law, shall give notice of delinquent taxes and special assessments by publication once a week for two consecutive weeks at any time after April 1, but prior to the end of September following the year the taxes were first due and payable. Unpaid real property taxes become a lien upon said property after the treasurer has perfected the lien by public notice.

Unpaid delinquent personal property taxes are usually published in May. If the taxes are not paid within 30 days from publication, they shall be placed on the personal tax lien docket.

## 3. Other Information

## A. Pension Plan

Plan Description. The County contributes to the Oklahoma Public Employees Retirement Plan (the Plan), a cost-sharing, multiple-employer defined benefit pension plan administered by the Oklahoma Public Employees Retirement System (OPERS). Benefit provisions are established and
amended by the Oklahoma Legislature. The Plan provides retirement, disability, and death benefits to Plan members and beneficiaries. Title 74, Sections 901 through 943, as amended, establishes the provisions of the Plan. OPERS issues a publicly available financial report that includes financial statements and supplementary information. That report may be obtained by writing OPERS, P.O. Box 53007, Oklahoma City, Oklahoma 73105 or by calling 1-800-733-9008.

Funding Policy. The contribution rates for each member category are established by the Oklahoma Legislature and are based on an actuarial calculation which is performed to determine the adequacy of contribution rates.

## B. Other Post Employment Benefits (OPEB)

In addition to the pension benefits described in the Pension Plan note, OPERS provides postretirement health care benefits of up to $\$ 105$ each for retirees who are members of an eligible group plan. These benefits are funded on a pay-as-you-go basis as part of the overall retirement benefit. OPEB expenditure and participant information is available for the state as a whole; however, information specific to the County is not available nor can it be reasonably estimated.

## C. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, primarily the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time; however, the County expects such amounts, if any, to be immaterial.

As of the end of the fiscal year, there were no claims or judgments that would have a material adverse effect on the financial condition of the County; however, the outcome of any lawsuit would not be determinable.

## D. Sales Tax

## May 14, 2013

The voters of Grady County approved a 15 -year extension of one quarter ( $1 / 4 \%$ ) of one percent sales tax on May 14, 2013. The proceeds derived from the sales tax are for acquiring, constructing, and equipping additions and improvements to the Grady County Fairgrounds. Sales tax collections continue and will end on December 31, 2029. These funds are accounted for in the Sales Tax Fairgrounds fund.

## November 4, 2014

The voters of Grady County approved a 10 -year one-eighth ( $1 / 8 \%$ ) of one percent sales tax on November 4, 2014. The proceeds derived from the sales tax are for support of the twenty (20) fire

# GRADY COUNTY, OKLAHOMA <br> NOTES TO THE FINANCIAL STATEMENT <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2022 

departments in Grady County. Sales tax collections began April 1, 2015 and will end March 30, 2025. These funds are accounted for in the Sales Tax - Fire Departments fund.

## February 9, 2016

The voters of Grady County approved a 20 -year extension of one-quarter ( $1 / 4 \%$ ) of one percent sales tax on February 9, 2016. The proceeds derived from the sales tax are for construction, support, and operation of health care facilities, equipment, and services serving the residents of Grady County, as more specifically set out in Grady Memorial Hospital Tax Resolution of 2016 as adopted and approved by the Board of County Commissioners of Grady County. These funds are accounted for in the Sales Tax - Grady Memorial fund.

## June 30, 2020

The voters of Grady County approved a 5 -year extension of one-eighth ( $1 / 8 \%$ ) of one percent sales tax on June 30, 2020. The proceeds derived from the sales tax are for maintaining and operating the seven (7) Senior Nutrition Centers in Grady County. Sales tax collections are accounted for in the Sales Tax - Senior Citizens fund.

## E. Tax Abatements

The County is subject to ad valorem tax abatements granted by the State of Oklahoma in accordance with the Oklahoma Constitution, Article 10 Section 6B for qualifying manufacturing concern-ad valorem tax exemption.

Under this program, a five-year ad valorem tax exemption exempts all real and personal property that is necessary for the manufacturing of a product and facilities engaged in research and development which meet the requirements set by the Oklahoma Constitution and statutes. Under Title 68 O.S. $\S 2902$, in exchange for the five-year exemption, qualifying manufacturing concerns must meet certain minimum investment requirements for construction, acquisition, or expansion of a manufacturing facility. In addition, there are general minimum payroll requirements that must be met and the qualifying manufacturing concern must offer basic health benefit plans to all fulltime employees within 180 days of employment.

The County had $\$ 943,175$ of ad valorem taxes abated under this program for the fiscal year ended June 30, 2022.

The State has an Ad Valorem Reimbursement Fund in accordance with Title 62 O.S. § 193 that is used to reimburse the County for the loss of revenue. Monies apportioned to this fund by the State also may be transferred to other state funds or otherwise expended as directed by the Legislature. In the event monies apportioned to the Fund are insufficient to pay all claims for reimbursement, claims for reimbursement for loss of revenue due to manufacturing exemptions of ad valorem taxes shall be paid first, and any remaining funds shall be distributed proportionally among the counties making claims for reimbursement for loss of revenue for school district exemptions.

## F. Interfund Transfers

During the fiscal year, the County made the following transfers between cash funds:

- $\quad \$ 15,000$ was transferred from the County Clerk Lien Fee fund to the County General fund as a loan to cover leases until second half of budget is approved in accordance with 68 O.S. § 3021.
- $\$ 15,000$ was transferred from County General to County Clerk Lien Fee fund as a reimbursement for a loan used to cover leases in accordance with 68 O.S. § 3021.
- $\$ 689$ was transferred from Tax Refunds (Trust and Agency Fund) to County General fund for prior year lapsed warrants.
- $\$ 16,000$ was transferred from County General fund to County Donations fund for a loan to purchase of a vehicle in accordance with 68 O.S. § 3021.
- $\$ 16,000$ was transferred from County Donations fund to County General fund to reimburse a loan for the purchase of a vehicle in accordance with 68 O.S. § 3021.
- $\$ 37,418$ was transferred from Excess Resale (Trust and Agency Fund) to Treasurer Resale Property fund in accordance 68 O.S.§ 3131C.


## GRADY COUNTY, OKLAHOMA COMPARATIVE SCHEDULE OF EXPENDITURES-BUDGET AND ACTUALBUDGETARY BASIS-GENERAL FUND <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2022

|  | General Fund |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budget |  | Actual |  | Variance |  |
| District Attorney - County | \$ | 70,000 | \$ | 70,000 | \$ |  |
| County Sheriff |  | 3,043,794 |  | 2,995,559 |  | 48,235 |
| County Treasurer |  | 410,310 |  | 311,637 |  | 98,673 |
| County Commissioners |  | 4 |  |  |  | 4 |
| O.S.U. Extension |  | 232,723 |  | 216,410 |  | 16,313 |
| County Clerk |  | 832,269 |  | 788,804 |  | 43,465 |
| Court Clerk |  | 562,083 |  | 476,990 |  | 85,093 |
| County Assessor |  | 596,366 |  | 584,304 |  | 12,062 |
| Visual Inspection |  | 1,022,635 |  | 779,171 |  | 243,464 |
| Juvenile Shelter Bureau: Detention |  | 50,000 |  | 34,343 |  | 15,657 |
| General Government |  | 1,950,850 |  | 1,241,273 |  | 709,577 |
| Excise - Equalization Board |  | 11,729 |  | 6,092 |  | 5,637 |
| Election board |  | 299,299 |  | 230,628 |  | 68,671 |
| Emergency Management |  | 257,238 |  | 220,172 |  | 37,066 |
| Charity |  | 4,001 |  | 1,896 |  | 2,105 |
| Building Maintenance |  | 6,481,964 |  | 1,494,259 |  | 4,987,705 |
| County Audit Budget Account |  | 177,513 |  | 177,513 |  | - |
| Total Expenditures, Budgetary Basis | \$ | 16,002,778 | \$ | 9,629,051 | \$ | 6,373,727 |

## GRADY COUNTY, OKLAHOMA

COMPARATIVE SCHEDULE OF EXPENDITURES-BUDGET AND ACTUAL-
BUDGETARY BASIS-HEALTH FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2022

|  | Health Fund |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Budget |  | Actual |  | Variance |  |
| Health and Welfare |  | 3,442,546 | \$ | 544,816 | \$ | 2,897,730 |
| Total Expenditures, Budgetary Basis | \$ | 3,442,546 | \$ | 544,816 | \$ | 2,897,730 |

## 1. Budgetary Schedules

The Comparative Schedules of Expenditures-Budget and Actual-Budgetary Basis for the General Fund and the Health Fund presents comparisons of the legally adopted budget with actual data. The "actual" data, as presented in the comparison of budget and actual, will differ from the data as presented in the Statement of Receipts, Disbursements, and Changes in Cash Balances because of adopting certain aspects of the budgetary basis of accounting and the adjusting of encumbrances and outstanding warrants to their related budget year.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary integration in these funds. At the end of the year unencumbered appropriations lapse.

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

| Federal Grantor/Pass-Through Grantor/Program Title | Assistance <br> Listing <br> Number | Pass-Through Grantor's Number | Passed <br> Through to Subrecipients | Federal Expenditures |
| :---: | :---: | :---: | :---: | :---: |
| U.S. DEPARTMENT OF JUSTICE |  |  |  |  |
| Direct Grant: |  |  |  |  |
| Equitable Sharing Program | 16.922 | N/A |  | \$ 4,470 |
| Total U.S. Department of Justice |  |  |  | 4,470 |
| U.S. DEPARTMENT OF TRANSPORTATION |  |  |  |  |
| Passed Through the Oklahoma Department of Emergency Management: E-911 Grant Program | 20.615 | GIS-F2182106S22 |  | 157,755 |
| Total U.S. Department of Transportation |  |  |  | 157,755 |
| U.S. DEPARTMENT OF TREASURY |  |  |  |  |
| Direct Grant: COVID-19 Coronavirus State and Local Fiscal |  |  |  |  |
| Recovery Funds | 21.027 | N/A | \$ 1,584,974 | 2,882,337 |
| Total U.S. Department of Treasury |  |  | 1,584,974 | 2,882,337 |
| U.S. DEPARTMENT OF HOMELAND SECURITY |  |  |  |  |
| Passed Through the Oklahoma Department of Emergency Management: Emergency Management Performance Grants | 97.042 | EMPG SLA 22 |  | 22,500 |
| Total U.S. Department of Homeland Security |  |  |  | 22,500 |
| Total Expenditures of Federal Awards |  |  | \$ 1,584,974 | \$ 3,067,062 |

## Basis of Presentation

The schedule of expenditures of federal awards includes the federal grant activity of Grady County, and is presented on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of the Uniform Guidance.

Indirect Cost Rate
Grady County has elected to not use the 10 percent de minimis cost rate allowed for by 2 CFR§ 200.414(f).

## INTERNAL CONTROL AND COMPLIANCE SECTION

# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards 

## TO THE OFFICERS OF <br> GRADY COUNTY, OKLAHOMA

We have audited, in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the total-all county funds of the accompanying Statement of Receipts, Disbursements, and Changes in Cash Balances of Grady County, Oklahoma, as of and for the year ended June 30, 2022, and the related notes to the financial statement, which collectively comprise Grady County's financial statement, prepared using accounting practices prescribed or permitted by Oklahoma state law, and have issued our report thereon dated January 16, 2024.

Our report included an adverse opinion on the financial statement because the statement is prepared using accounting practices prescribed or permitted by Oklahoma state law, which is a basis of accounting other than accounting principles generally accepted in the United States of America (U.S. GAAP). However, our report also included our opinion that the financial statement does present fairly, in all material respects, the receipts, disbursements, and changes in cash balances - regulatory basis of the County as of and for the year ended June 30, 2022, on the basis of accounting prescribed by Oklahoma state law, described in Note 1.

## Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statement, we considered Grady County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of Grady County's internal control. Accordingly, we do not express an opinion on the effectiveness of Grady County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider to be material weaknesses: 2022-001 and 2022-003.

## Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Grady County's financial statement is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under Government Auditing Standards and which are described in the accompanying schedule of findings and responses as item 2022003.

We noted certain matters regarding statutory compliance that we reported to the management of Grady County, which are included in Section 4 of the schedule of findings and responses contained in this report.

## Grady County's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Grady County's response to the findings identified in our audit and described in the accompanying schedule of findings and responses. Grady County's response was not subjected to the other auditing procedures applied in the audit of the financial statement and, accordingly, we express no opinion on it.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.


CINDY BYRD, CPA
OKLAHOMA STATE AUDITOR \& INSPECTOR
January 16, 2024

# Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance 

## TO THE OFFICERS OF <br> GRADY COUNTY, OKLAHOMA

## Report on Compliance for Each Major Federal Program

## Opinion on Each Major Federal Program

We have audited Grady County's compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on Grady County's major federal program for the year ended June 30, 2022. Grady County's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Grady County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2022.

## Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Grady County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Grady County's compliance with the compliance requirements referred to above.

## Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Grady County's federal programs.

## Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Grady County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Grady County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Grady County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Grady County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Grady County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Other Matters

The results of our auditing procedures disclosed an instance of noncompliance which is required to be reported in accordance with the Uniform Guidance and which is described in the accompanying schedule of findings and questioned costs. This instance of noncompliance related to the following program and compliance requirement:

| Assistance |  | Program (or Cluster) Name | Compliance Requirement |
| :---: | :---: | :--- | :--- |
| Finding \# | Listing | Coronavirus State and Local <br> Fiscal Recovery Funds | Reporting |
| $2022-013$ | 21.027 |  |  |

Our opinion on the major federal program is not modified with respect to these matters.
Government Auditing Standards requires the auditor to perform limited procedures on Grady County's response to the noncompliance findings identified in our compliance audit described in the accompanying
schedule of findings and questioned costs. Grady County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

## Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs to be material weaknesses. Those material weaknesses in internal control over compliance related to the following program and compliance requirements:

| Finding \# | Assistance Listing \# | Program (or Cluster) Name | Compliance Requirement |
| :---: | :---: | :---: | :---: |
| 2022-006 | 21.027 | Coronavirus State and Local Fiscal Recovery Funds | Activities Allowed or Unallowed, Allowable Costs/Cost Principles, Period of Performance, Procurement and Suspension and Debarment, Reporting, Subrecipient Monitoring |
| 2022-007 | 21.027 | Coronavirus State and Local Fiscal Recovery Funds | Activities Allowed or Unallowed, Allowable Costs/Cost Principles, Period of Performance, <br> Procurement and Suspension and Debarment, Reporting, Subrecipient Monitoring |

We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs to be significant deficiencies. Those significant deficiencies in internal control over compliance related to the following program and compliance requirement:

| Assistance |  |  |  |
| :--- | :---: | :--- | :--- |
| Finding \# | Program (or Cluster) Name | Compliance Requirement |  |
| $2022-013$ | 21.027 | Coronavirus State and Local Fiscal <br> Recovery Funds | Reporting |

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

## Grady County's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on Grady County's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Grady County's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.


CINDY BYRD, CPA
OKLAHOMA STATE AUDITOR \& INSPECTOR
January 16, 2024

## SECTION 1—Summary of Auditor's Results

## Financial Statements

Type of auditor's report issued:...........Adverse as to U.S. GAAP; unmodified as to regulatory presentation Internal control over financial reporting:

- Material weakness(es) identified?.

Yes

- Significant deficiency(ies) identified? $\qquad$ None reported

Noncompliance material to the financial statement noted? Yes

## Federal Awards

Internal control over major programs:

- Material weakness(es) identified?...........................................................................................Yes
- Significant deficiency(ies) identified? .....................................................................................Yes

Type of auditor's report issued on
compliance for major programs: Unmodified

Any audit findings disclosed that are required to be reported
in accordance with 2 CFR § 200.516(a) of the Uniform Guidance? Yes

Identification of Major Programs
Assistance Listing Number(s)
Name of Federal Program or Cluster 21.027 Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between

Type A and Type B programs:

$\$ 750,000$

Auditee qualified as low-risk auditee? No

SECTION 2-Findings related to the Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Finding 2022-001 - Lack of County-Wide Internal Controls (Repeat Finding - 2006-001, 2010-009, 2011-005, 2012-001, 2013-001, 2014-001, 2015-001, 2016-001, 2017-001, 2018-001, 2019-001, 2020-001, 2021-001)

Condition: Through the process of gaining an understanding of the County's internal control structure, it was noted that county-wide internal controls regarding Risk Assessment, Information and Communication, and Monitoring have not been designed.

Cause of Condition: Policies and procedures have not been designed and implemented to address Risk Assessment, Information and Communication, and Monitoring of the County.

Effect of Condition: Without an adequate system of county-wide controls, there is greater risk of a breakdown in control activities which could result in unrecorded transactions, undetected errors, or misappropriation of funds.

Recommendation: The Oklahoma State Auditor \& Inspector's Office (OSAI) recommends that the County design and implement policies and procedures to document their internal control framework. This documentation should outline the importance of internal controls, the risk that the County has identified, the control activities established to address the risk, the steps taken to properly communicate pertinent information in a timely manner and the methodology to monitor the quality of performance over time. These procedures should be written policies and procedures and could be included in the County's policies and procedures handbook.

## Management Response:

Chairman of the Board of County Commissioners: The Board of County Commissioners will work to set up and document quarterly meetings with all elected officials to discuss and take action regarding Risk Assessment, Information and Communication, and Monitoring. We will work to document, assess, and identify risks to design county-wide controls going forward.

Criteria: The United States Government Accountability Office's (Standards for Internal Control in the Federal Government) (2014 version) aided in guiding our assessments and conclusion. Although this publication (GAO Standards) addresses controls in the federal government, this criterion can be treated as best practices and may be applied as a framework for an internal control system for state, local, and quasigovernmental entities.

The GAO Standards - Section 1 - Fundamental Concepts of Internal Control - OV1.01 states in part:

## Definition of Internal Control

Internal control is a process effected by an entity's oversight body, management, and other personnel that provides reasonable assurance that the objectives of an entity will be achieved.

Additionally, GAO Standards - Section 2 - Establishing an Effective Internal Control System - OV2.04 states in part:

Components, Principles, and Attributes
Control Environment - The foundation for an internal control system. It provides the discipline and structure to help an entity achieve its objectives.

Risk Assessment - Assesses the risks facing the entity as it seeks to achieve its objectives. This assessment provides the basis for developing appropriate risk responses.

Information and Communication - The quality information management and personnel communicate and use to support the internal control system.

Monitoring - Activities management establishes and operates to assess the quality of performance over time and promptly resolve the findings of audits and other reviews.

## Finding 2022-003 - Lack of Internal Controls and Noncompliance Over the Disbursement Process

Condition: The test of thirty (30) disbursements reflected the following:

- One (1) disbursement was not properly encumbered in accordance with state statute.
- One (1) disbursement was not supported by adequate documentation.

Further, upon additional inquiry and observation of the disbursement process, the test of an additional eighty-two (82) disbursements reflected the following:

- Fifty-three (53) disbursements were not properly encumbered in accordance with state statute.
- One (1) disbursement was not supported by adequate documentation.
- One (1) disbursement was not charged to the proper account.

Cause of Condition: Policies and procedures have not been designed and implemented to strengthen internal controls and ensure compliance with state statute.

Effect of Condition: This condition resulted in noncompliance with state statute which could result in unrecorded transactions, misstated financial reports, undetected errors, and misappropriation of funds.

Recommendation: OSAI recommends that the County design and implement internal controls over the disbursement process. Such controls should include ensuring that funds are encumbered prior to the receipt of goods and/or services, charged to the proper fund and account, and ensuring adequate documentation is maintained with each purchase order in accordance with 19 O.S. § 1505.

## Management Response:

Chairman of the Board of County Commissioners: The Board of County Commissioners will express to fellow County officials the importance of County funds being encumbered prior to the receipt of goods or services as well as ensure that proper documentation is attached and charged to proper account.

County Clerk: The Board of County Commissioners approve all purchase orders related to invoices not properly encumbered.

Criteria: GAO Standards -- Principle 10 - Design Control Activities - 10.03Standards states in part,
Appropriate documentation of transactions and internal control
Management clearly documents internal control and all transactions and other significant events in a manner that allows the documentation to be readily available for examination. The documentation may appear in management directives, administrative policies, or operating manuals, in either paper or electronic form. Documentation and records are properly managed and maintained.

Title 19 O.S. § 1505 prescribes the procedures for requisition, purchase, and receipt of supplies, material, and equipment.

SECTION 3-Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

Finding 2022-006 - Lack of County-Wide Internal Controls Over Major Federal Program Coronavirus State and Local Fiscal Recovery Funds

PASS-THROUGH GRANTOR: Direct Grant
FEDERAL AGENCY: U.S. Department of Treasury
ASSISTANCE LISTING: 21.027
FEDERAL PROGRAM NAME: Coronavirus State and Local Fiscal Recovery Funds FEDERAL AWARD YEAR: 2021
CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance; Procurement and Suspension and Debarment; Reporting; Subrecipient Monitoring QUESTIONED COSTS: \$-0-

Condition: County-wide internal controls regarding Control Environment, Risk Assessment, Information and Communication, and Monitoring have not been designed.

Cause of Condition: Policies and procedures have not been designed and implemented to ensure the County complies with grant requirements.

Effect of Condition: This condition could result in noncompliance to grant requirements and loss of federal funds.

Recommendation: OSAI recommends the County implement a system of internal controls to ensure compliance with grant requirements.

## Management Response:

Chairman of the Board of County Commissioners: We will work to implement a Risk Assessment plan. We will implement controls to help make sure we are in compliance with all grant requirements and federal funds are expended in accordance with grant agreements and in a timely manner. We will ensure employees have the current and correct compliance supplement to work from.

Criteria: The GAO Standards - Section 1 - Fundamental Concepts of Internal Control-OV1.01 states in part:

## Definition of Internal Control

Internal control is a process effected by an entity's oversight body, management, and other personnel that provides reasonable assurance that the objectives of an entity will be achieved.

Additionally, GAO Standards - Section 2 - Establishing an Effective Internal Control System - OV2.04 states in part:

## Components, Principles, and Attributes

Control Environment - The foundation for an internal control system. It provides the discipline and structure to help an entity achieve its objectives.

Risk Assessment - Assesses the risks facing the entity as it seeks to achieve its objectives. This assessment provides the basis for developing appropriate risk responses.

Information and Communication - The quality information management and personnel communicate and use to support the internal control system.

Monitoring - Activities management establishes and operates to assess the quality of performance over time and promptly resolve the findings of audits and other reviews.

Finding 2022-007 - Lack of Internal Controls Over Major Federal Program Coronavirus State and Local Fiscal Recovery Funds

PASS-THROUGH GRANTOR: Direct Grant
FEDERAL AGENCY: U.S. Department of Treasury
ASSISTANCE LISTING: 21.027
FEDERAL PROGRAM NAME: Coronavirus State and Local Fiscal Recovery Funds
FEDERAL AWARD YEAR: 2021
CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance; Procurement and Suspension and Debarment; Reporting; Subrecipient Monitoring QUESTIONED COSTS: \$-0-

Condition: During the process of documenting the County's internal controls regarding federal disbursements, we noted that the County has not established procedures to ensure compliance with the following compliance requirements: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance; Procurement and Suspension and Debarment; Reporting; Subrecipient Monitoring.

Cause of Condition: Policies and procedures have not been designed and implemented to ensure federal expenditures are made in accordance with federal compliance requirements.

Effect of Condition: This condition attributed to the noncompliance with grant requirements and could result in a loss of federal funds to the County.

Recommendation: OSAI recommends the County gain an understanding of requirements for this program and implement internal control procedures to ensure compliance with requirements.

## Management Response:

Chairman of the Board of County Commissioners: The Board of County Commissioners will work with all County Officials to go over all grants and federal monies that the County receives to ensure that proper internal controls are implemented.

Criteria: OMB 2 CFR 200, Subpart D. $\S_{-} .303(a)$ reads as follows:
Subpart D-Post Federal Award Requirements
§200.303 Internal Controls
The non-Federal entity must:
Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

Further, accountability and stewardship should be overall goals in management's accounting of federal funds. Internal controls should be designed to monitor compliance with laws and regulations pertaining to grant contracts.

Finding 2022-013 - Lack of Internal Controls and Noncompliance with Reporting Requirements Over Federal Grant Coronavirus State and Local Fiscal Recovery Funds

PASS-THROUGH GRANTOR: Direct Grant
FEDERAL AGENCY: U.S. Department of Treasury
ASSISTANCE LISTING: 21.027
FEDERAL PROGRAM NAME: Coronavirus State and Local Fiscal Recovery Funds
FEDERAL AWARD YEAR: 2021
CONTROL CATEGORY: Reporting
QUESTIONED COSTS: \$-0-
Condition: The County has not established internal controls to ensure the correct expenditure category is used for reporting payments to the grant administrative contractor. The quarterly reports improperly classified payments totaling $\$ 147,883$ to a contractor as a Revenue Replacement expense instead of using the Administrative expense category.

Cause of Condition: Policies and procedures have not been designed and implemented to ensure federal expenditures are made in accordance with federal compliance requirements.

Effect of Condition: This condition could result in noncompliance to grant requirements.
Recommendation: OSAI recommends the County gain an understanding of the requirements for this program and implement internal controls to ensure compliance with these requirements.

## Management Response:

Chairman of the Board of County Commissioners: The Board of County Commissioners will take measures to ensure future compliance with all requirements of federal grants.

Criteria: Accountability and stewardship should be overall goals in management's accounting of federal funds. Internal controls should be designed to monitor compliance with laws and regulations pertaining to grant contracts.

Title 2 CFR § 200.303 Internal Controls (a) reads as follows:
The non-Federal entity must:
Establish and maintain effective internal control over the Federal award that provides reasonable assurance that the non-Federal entity is managing the Federal award in compliance with Federal statutes, regulations, and the terms and conditions of the Federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the

## GRADY COUNTY, OKLAHOMA SCHEDULE OF FINDINGS AND QUESTIONED COSTS <br> FOR THE FISCAL YEAR ENDED JUNE 30, 2022

United States or the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

Compliance and Reporting Guidance, State and Local Fiscal Recovery Funds (10. Reporting.) reads as follows:

All recipients of federal funds must complete financial, performance, and compliance reporting as required and outlined in Part 2 of this guidance. Expenditures may be reported on a cash or accrual basis, as long as the methodology is disclosed and consistently applied. Reporting must be consistent with the definition of expenditures pursuant to 2 CFR 200.1. Your organization should appropriately maintain accounting records for compiling and reporting accurate, compliant financial data, in accordance with appropriate accounting standards and principles.

In addition, where appropriate, you organization needs to establish controls to ensure completion and timely submission of all mandatory performance and/or compliance reporting.

Further, 2 CFR § 200.329 Monitoring and Reporting Program Performance (c)(1) reads as follows: The non-Federal entity must submit performance reports at the interval required by the Federal awarding agency or pass-through entity to best inform improvements in program outcomes and productivity. Intervals must be no less frequent than annually nor more frequent than quarterly except in unusual circumstances, for example where more frequent reporting is necessary for the effective monitoring of the Federal award or could significantly affect program outcomes. Reports submitted annually by the non-Federal entity and/or pass-through entity must be due no later than 90 calendar days after the reporting period. Reports submitted quarterly or semiannually must be due no later than 30 calendar days after the reporting period. Alternatively, the Federal awarding agency or pass-through entity may require annual reports before the anniversary dates of multiple year Federal awards. The final performance report submitted by the non-Federal entity and/or pass-through entity must be due no later than 120 calendar days after the period of performance end date. A subrecipient must submit to the pass-through entity, no later than 90 calendar days after the period of performance end date, all final performance reports as required by the terms and conditions of the Federal award. See also §200.344. If a justified request is submitted by a non-Federal entity, the Federal agency may extend the due date for any performance report.

SECTION 4-This section contains certain matters not required to be reported in accordance with Government Auditing Standards. However, we believe these matters are significant enough to bring to management's attention. We recommend that management consider these matters and take appropriate corrective action.

Finding 2022-008 - Noncompliance Over Fixed Assets (Repeat Finding - 2015-012, 2016-012, 2018008, 2019-008, 2020-008, 2021-008)

Condition: Upon inquiry and observation of fixed asset inventory, it was noted a current fixed asset listing was not on file with the County Clerk in accordance with 19 O.S. § 178.2 for the following departments:

- County Commissioner District 1
- Fire Departments
- Health Department
- Fairgrounds
- Senior Citizens Centers
- County Commissioner's Courthouse Office
- Emergency Management
- Election Board
- OSU Extension

Cause of Condition: Policies and procedures have not been designed and implemented by the county to ensure that current fixed asset inventory is on file with the County Clerk.

Effect of Condition: This condition could result in misuse or loss of equipment regarding fixed assets and noncompliance with state statutes.

Recommendation: OSAI recommends the Board of County Commissioners take or cause to be taken, an inventory of all working tools, apparatus, machinery and equipment and that the fixed asset listings be updated and filed with the County Clerk in accordance with 19 O.S. § 178.1 and 178.2. Further, OSAI recommends management design and implement internal controls to ensure that annual fixed asset counts are performed by each department and that documentation exists to support separate individuals are involved in updating and maintaining fixed asset listings and performing the annual count of fixed assets on hand.

## Management Response:

Chairman of the Board of County Commissioners: We will work to ensure all departments, funded by tax monies, submit an updated fixed asset list to the Grady County Clerk's office during each fiscal year.

District 1: As of fiscal year 2023, we have filed a fixed assets list with the County Clerk and we will continue to file the fixed assets listing each fiscal year.

Criteria: The GAO Standards - Principle 10 - Design Control Activities - 10.03 states in part:
Physical control over vulnerable assets
Management establishes physical control to secure and safeguard vulnerable assets.
Examples include security for and limited access to assets such as cash, securities, inventories, and equipment that might be vulnerable to risk of loss or unauthorized use. Management periodically counts and compares such assets to control records.

Title 19 O.S. § 178.1 requires the board of county commissioners in each county of this state to take or cause to be taken, an inventory of all working tools, apparatus, machinery and equipment.

Title 19 O.S. § 178.2 which prescribes, "It shall be the duty and responsibility of each elected county official to create and maintain inventory records of said office. Such inventory shall be filed with the County Clerk."

## APPENDIX A

## CORRECTIVE ACTION PLAN

(Prepared by County Management)

| District 1 - Michael Walker-405-381-3272 Tuttle, Ok. 73089 | District 2 - Kirk L. Painter - 405-224-2184 Chickasha, Ok. 73018 | District 3 - Ralph Beard - 580-476-3577 Rush Springs, Ok. 73082 |
| :---: | :---: | :---: |
| County Commissioners Office ~ 326 West Choctaw ~ Chickasha, Ok. 73018 Phone 405-224-5211 ~ Fax 405-222-1053 |  |  |

## Corrective Action Plan

in accordance with 2 CFR § 200.511c
for the fiscal year ended June 30, 2022

| Finding No. | Title (Financial) or Assistance Listings No. \& Program Name (Federal) | Planned Corrective Action | Anticipated Completion Date | Responsible Contact Person |
| :---: | :---: | :---: | :---: | :---: |
| 2022-001 | Lack of CountyWide Internal Controls | The Board of County Commissioners will work to set up and document quarterly meetings with all elected officials to discuss and take action regarding risk management and monitoring. We will work to document, assess, and identify risks to design county-wide controls going forward. | 7/1/2023 | Kirk L. <br> Painter, <br> BOCC <br> Chairman |
| 2022-003 | Lack of Internal Controls and Noncompliance Over the Disbursement Process | The Board of County Commissioners will express to fellow County officials the importance of County funds being encumbered prior to the receipt of goods or services as well as ensure that proper documentation is attached and charged to proper account. | 7/1/2023 | Kirk L. Painter, <br> BOCC <br> Chairman |
| 2022-006 | Lack of CountyWide Internal Controls Over Major Federal Program Coronavirus State and Local Fiscal Recovery Funds 21.027 COVID-19 Coronavirus State and Local Fiscal Recovery Fund | We will work to implement a Risk Assessment plan. We will implement controls to help make sure we are in compliance with all grant requirements and federal funds are expended in accordance with grant agreements and in a timely manner. We will ensure employees have the current and correct compliance supplement to work from. | 7/1/2023 | Kirk L. Painter, <br> BOCC <br> Chairman |
| 2022-007 | Lack of Internal Controls Over Major Federal Program Coronavirus State and Local Fiscal Recovery Funds 21.027 COVID-19 Coronavirus State and Local Fiscal Recovery Fund | The Board of County Commissioners will work with all County Officials to go over all grants and federal monies that the County receives to ensure that proper internal controls are implemented. | 7/1/2023 | Kirk L. Painter, <br> BOCC <br> Chairman |


| 2022-013 | Lack of Internal <br> Controls and <br> Noncompliance <br> with Reporting <br> Requirements <br> Over Federal <br> Grant Coronavirus <br> State and Local <br> Fiscal Recovery <br> Funds <br> 21.027 COVID-19 <br> Coronavirus State <br> and Local Fiscal <br> Recovery Fund |  | The Board County Commissioners will take ensure future compliance with all <br> requirements of federal grants. |  |
| :--- | :---: | :--- | :--- | :--- |
| Painter, |  |  |  |  |
|  |  | BOCC <br> Chairman |  |  |

APPENDIX B

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

(Prepared by County Management)

# Summary Schedule of Prior Audit Findings in accordance with 2 CFR § 200.511b for the fiscal year ended June 30, 2022 

## FINANCIAL AUDIT FINDINGS

Finding 2021-001, 2020-001, 2019-001, 2018-001, 2017-001, 2016-001, 2015-013, 2014-001, 2013-001, 2012001, 2011-005, 2010-009
Finding Title: Lack of County-Wide Internal Controls
Finding Summary: County-wide controls regarding Risk Management and Monitoring have not been designed.
Status: Corrective action has not been taken.

## FEDERAL AUDIT FINDINGS

Finding 2021-006
Finding Title: Lack of County-Wide Controls Over Major Federal Program - Coronavirus Relief Fund
PASS-THROUGH GRANTOR: Oklahoma Office of State Finance
FEDERAL AGENCY: U.S. Department of Treasury
ASSISTANCE LISTING NUMBER: 21.019
FEDERAL PROGRAM NAME: Coronavirus Relief Fund
FEDERAL AWARD YEAR: 2020
CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance of Federal Funds
QUESTIONED COSTS: \$-0-
Finding Summary: County-wide controls regarding Control Environment, Risk Assessment, Information and Communication, and Monitoring have not been designed.
Status: Corrective action has not been taken.
Finding 2021-007
Finding Title: Lack of Internal Controls Over Major Programs - Coronavirus Relief Fund
PASS-THROUGH GRANTOR: Oklahoma Office of State Finance
FEDERAL AGENCY: U.S. Department of Treasury
ASSISTANCE LISTING NUMBER: 21.019
FEDERAL PROGRAM NAME: Coronavirus Relief Fund
FEDERAL AWARD YEAR: 2020
CONTROL CATEGORY: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; Period of Performance of Federal Funds
QUESTIONED COSTS: \$-0-
Finding Summary: Procedures have not been established to ensure compliance with the following compliance requirements: Activities Allowed or Unallowed; Allowable Costs/Cost Principles; and Period of Performance of Federal Funds.
Status: Corrective action has not been taken.


